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ACTION AF-01

RELEASED IN PART
1.4(B), 1.4(D)

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	IO-16	L-01	ADS-00
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	RPE-01	/038W					

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P 101411Z JAN 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC PRIORITY 5464
INFO USMISSION USUN NEW YORK PRIORITY
AMEMBASSY ADDIS ABABA PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY KAMPALA PRIORITY
AMEMBASSY KINSHASA PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY YAOUNDE PRIORITY
USCINCEUR VAIHINGEN GE PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 00111

YAOUNDE FOR DATT

E.O. 12356: DECL:OADR
TAGS: PGOV, RW
SUBJECT: TRANSITION INSTITUTIONS: NO BREAKTHROUGH
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REF: (A) KIGALI 0086, (B) KIGALI 0045

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. A MARATHON MEETING BETWEEN PRESIDENT HABYARIMANA AND AN RPF DELEGATION, BROKERED BY THE TANZANIANS, FOUND NO COMMON GROUND FOR OVERCOMING THE IMPASSE IN ESTABLISHING RWANDA'S TRANSITION INSTITUTIONS. RPF AND OTHER OPPOSITION PARTIES DEFERRED DEMANDS FOR INSTALLATION OF TRANSITION INSTITUTIONS DURING THE WEEKEND BECAUSE OF HIGH LEVEL MEETING. THE ENTIRE DIPLOMATIC CORPS PLANS JOINT DEMARCHE ON THE FOUR KEY PLAYERS TO URGE DIALOGUE AND ACTION. PRIME MINISTER-DESIGNATE IS TO HOLD MEETING

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: HARRY R MELONE
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
DECLASSIFY AFTER: 10 JAN 2009
DATE/CASE ID: 24 MAR 2006 200103014

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OF POLITICAL PARTY LEADERS 1/10 TO REVIEW THE
SITUATION. SOURCE SAYS HE'S READY TO COMPROMISE.
END SUMMARY.

HIGH LEVEL MEETING

3. THE TANZAMIAN AMBASSADOR BROUGHT PRESIDENT
HABYARIMANA AND THE RPF TOGETHER AFTERNOON OF 1/8 IN
A FIVE AND ONE HALF HOUR MEETING THAT DID NOT
OVERCOME THE OBSTACLES TO INSTALLING THE TRANSITION
INSTITUTIONS. THERE WAS, HOWEVER, THE FIRST
HEAD-TO-HEAD BETWEEN THE PRESIDENT AND THE RPF SINCE
THE RPF CAME TO KIGALI. THE DISCOURSE WAS COURTEOUS
AND BOTH SIDES HOPED FOR FURTHER MEETINGS. THE RPF
DELEGATION, HEADED BY RPF VICE-PRESIDENT PATRICK
MAZIMHAKA, REDEDICATED ITSELF TO IMPLEMENTATION OF
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THE ARUSHA PEACE ACCORD BUT INSISTED ON SEATING IN
THE NATIONAL ASSEMBLY THE PL DEPUTIES ELECTED LAST
SEPTEMBER RATHER THAN THOSE ELECTED LATER WHO ARE
PREFERRED BY THE PRESIDENT. IN A JOINT COMMUNIQUE,
THE TWO SIDES REAFFIRMED THEIR COMMITMENT TO RESPECT
THE PEACE ACCORD, END THE CAUSES OF INSECURITY, AND
FIND A SOLUTION TO THE IMPASSE BLOCKING INSTALLATION
OF THE TRANSITION INSTITUTIONS. THEY CALLED FOR
DIALOGUE AND MUTUAL RESPECT AMONG ALL THE ACTORS AND
SUGGESTED A MEETING BE HELD 1/9 TO CONTINUE
DISCUSSIONS. ALSO PRESENT AT THE MEETING WERE THE
CURRENT PRIME MINISTER, THE UN/SYG'S SPECIAL
REPRESENTATIVE, AND THE OAU/SYG'S REPRESENTATIVE.
THE RPF AGREED TO THE MEETING EVEN THOUGH IT WAS HELD
AT THE PRESIDENT'S VILLA AND WITHOUT THE PRIME
MINISTER DESIGNATE, AS THEY HAD EARLIER DEMANDED.

CEREMONIES DEFERRED

4. AS THE POSSIBILITY FOR A HIGH LEVEL MEETING
DEVELOPED, THE RPF AND THE GROUP OF PARTIES CURRENTLY
OPPOSED TO THE PRESIDENT, I.E., THE MDR/TWAGIRAMUNGU,
THE PL/LANDO, THE PSD AND THE PDC, APPARENTLY
DEFERRED EARLIER DEMANDS FOR THE INSTITUTIONS TO BE
INSTALLED DURING THE WEEKEND. THE RPF, IN A 1/6
LETTER, HAD CALLED ON THE PRESIDENT TO END HIS
INTERFERENCE IN OTHER ORGANS OF THE STATE AND INSTALL
THE INSTITUTIONS BY 1/8. THE LETTER DID NOT SPECIFY
WHAT THE RPF WOULD DO IF ITS DEADLINE WENT UNMET.

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5. ALSO ON 1/6, THE MDR, PSD, PDC, AND PL ADDRESSED
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A LETTER TO THE PRESIDENT BLAMING HIS INTERVENTION IN
THE PROCESS FOR THE CURRENT IMPASSE. SPECIFICALLY,
THEY BLAMED HIM FOR INTERFERING IN THE ESTABLISHMENT
OF THE LISTS OF DEPUTIES, IN DETERMINING THE MEMBERS
OF THE GOVERNMENT, IN ORGANIZING THE SWEARING-IN
CEREMONIES, AND FOR SCHEDULING THE SWEARING-IN OF THE
ASSEMBLY AND GOVERNMENT ON DIFFERENT DAYS. THEY
CALLED FOR THE INSTITUTIONS TO BE IN PLACE BEFORE THE
END OF THE WEEKEND.

PRIME MINISTER AND PRESIDENT REACT

6. THE PRIME MINISTER RESPONDED TO THESE CHALLENGES

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BY ANNOUNCING A SWEARING-IN CEREMONY FOR 1/8 FOR THE NATIONAL ASSEMBLY AND THE GOVERNMENT. THE PRESIDENT'S CABINET DIRECTOR RESPONDED TO THE PRIME MINISTER WITH A QUESTION: COULD SHE ASSURE THE PRESIDENT THAT ALL THE POLITICAL FORCES IN THE COUNTRY WOULD BE PRESENT FOR THE CEREMONY? HE NOTED THAT SUCH ABSENCES HAD FORCED POSTPONEMENT OF THE EARLIER CEREMONIES.

CHURCH LEADERS PROPOSAL

7. CATHOLIC AND PROTESTANT CHURCH LEADERS MET ALL DAY 1/7 TO DISCUSS THE IMPASSE. AT THE END OF THE DAY, THEY ISSUED PROPOSALS FOR COMPROMISE BETWEEN THE FACTIONS OF THE MDR AND OF THE PL. [REDACTED] TOLD AMBASSADOR THAT EVERYONE IS NOW ANGRY WITH THE CHURCH LEADERS BECAUSE THEIR PROPOSAL SUITED NOONE.

1.4(B), 1.4(D)

DIPLOMATS CONVENE

8. [REDACTED] AD WESTERN DIPLOMATS DECIDED 1/7 TO SEEK SUPPORT FROM OTHER MEMBERS OF THE KIGALI DIPLOMATIC CORPS IN A COMMON DEMARCHE TO THE KEY PLAYERS. [REDACTED]

1.4(B), 1.4(D)

ONCE THE OTHER DIPLOMATS, MOSTLY AFRICAN, DETERMINED THAT THE ELEMENTS OF THE PROPOSED WESTERN DEMARCHE MATCHED THOSE OF A PROPOSED AFRICAN GROUP STATEMENT,
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THEY AGREED. THE GROUP DECIDED TO BREAK INTO FOUR GROUPS OF FOUR EACH TO PRESENT A COMMON DEMARCHE TO THE PRESIDENT, RPF, THE PRIME MINISTER AND THE PRIME MINISTER DESIGNATE.

9. THE PROPOSED DEMARCHE, FAXED TO DEPARTMENT, CALLS FOR STRICT RESPECT OF THE PEACE ACCORD, EMPHASIZES THE IMPORTANCE OF INTERNAL SECURITY AND A CLIMATE OF MUTUAL CONFIDENCE AMONG THE PARTIES FOR NATIONAL

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RECONCILIATION, AND CALLS FOR THE TRANSITION INSTITUTIONS TO BE PUT IN PLACE WITHOUT DELAY, AS REQUESTED IN SCR 893. THE DEMARCHE SUPPORTS THE AFRICAN GROUP'S STATEMENT AND THAT OF THE SRSG. []

[] DELIVERED THE DEMARCHE TO THE PRESIDENT MORNING 1/10; HE REPORTED NOTHING NEW EMERGED. THE GROUP HEADED BY [] MET CURRENT PRIME MINISTER SAME MORNING. THE EXCHANGE WAS GOOD; THERE WAS NO INDICATION OF A WAY OUT OF THE IMPASSE. DEMARCHES TO THE OTHER PARTIES ARE TO FOLLOW.

1.4(B), 1.4(D)

DEMONSTRATIONS TURN VIOLENT

10. PRO-HABYARIMANA DEMONSTRATORS BLOCKED ACCESS TO THE NATIONAL ASSEMBLY EARLY MORNING 1/8, THE DAY THE PRIME MINISTER HAD SET FOR SWEARING IN ASSEMBLY DEPUTIES AND THE GOVERNMENT. THE GENDARMERIE AND UNAMIR TROOPS RESPONDED TO OPEN ROADBLOCKS AND END ATTACKS ON CARS AND PEOPLE WITH STICKS, STONES, AND KNIVES. ALTHOUGH THE DEMONSTRATORS WORE NO UNIFORMS, THEY WERE REPUTEDLY MOSTLY MEMBERS OF THE MRND YOUTH GROUP, THE INTERAHAMWE.

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SRSG SPEAKS OUT

11. SPECIAL REPRESENTATIVE OF THE SECRETARY GENERAL BOOH BOOH MADE TWO STRONG STATEMENTS DURING THE WEEKEND. THE FIRST REFERRED TO SCR 893 IN WHICH THE SECURITY COUNCIL CALLED FOR INSTALLATION SOONEST OF THE TRANSITION INSTITUTIONS. BOOH BOOH CALLED FOR AN END TO THE "WAR OF THE PRESS COMMUNIQUE" AND NEVERENDING THREATS AND ULTIMATUMS IN FAVOR OF CONSTRUCTIVE DIALOGUE. THE SBCOND CONDEMNED

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SATURDAY'S ILLEGAL DEMONSTRATIONS BY THE INTERAHAMWE
AND OTHER MILITIAS OF THE SAME POLITICAL TENDANCY AS
COUNTER TO ESTABLISHING SECURITY CONDUCTIVE TO
INSTALLING THE TRANSITION INSTITUTIONS.

ANOTHER TRY?

12. A SOURCE CLOSE TO PRIME MINISTER-DESIGNATE TOLD
DCM THAT THERE WAS TO BE ANOTHER MEETING 1/10 OF ALL
POLITICAL ACTORS TO TRY TO BREAK THE IMPASSE BLOCKING
INSTALLATION OF THE TRANSITION INSTITUTIONS. HE
SUGGESTED THAT TWAGIRAMUNGU WAS READY TO MAKE A
SIGNIFICANT COMPROMISE WITH HIS OPPONENTS IN HIS OWN
PARTY, THE MDR, AND THAT COMPROMISE WAS LIKELY IN THE
PL AS WELL. WE SHALL SEE.

COMMENT

13. A SECOND WEEKEND HAS PASSED WITHOUT A HINT OF
COMPROMISE ON THE POLITICAL IMPASSE BLOCKING
INSTALLATION OF THE TRANSITION INSTITUTIONS. THE
LONGER THE SITUATION PERSISTS, THE MORE POLARIZED IT
IS LIKELY TO BECOME AND THE GREATER THE CHANCES OF
MORE VIOLENCE. THE DIPLOMATS WILL CONTINUE TO URGE

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DIALOGUE AND COMPROMISE, BUT THE BREAKTHROUGH WILL
DEPEND ON THE WILL OF THE ALL PARTIES INVOLVED TO
MOVE FORWARD WITH IMPLEMENTATION OF THE PEACE
ACCORD. IT APPEARS THAT THOSE INVOLVED HAVE DECIDED
THAT ALL MUST MOVE FORWARD TOGETHER DESPITE THREATS
TO THE CONTRARY.

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